

## Message Text

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ACTION OFA-01

INFO OCT-01 EUR-12 ISO-00 DLOS-04 L-03 COME-00 H-02 OES-03

INT-05 CIAE-00 INR-07 NSAE-00 CG-00 DOTE-00 PM-04

DODE-00 AID-05 EB-07 AGR-05 /059 W

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P R 210819Z JAN 76

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 5813

INFO AMEMBASSY ROME PRIORITY

AMEMBASSY COPENHAGEN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01033

ROME PLEASE PASS ICNAF DELEGATION

E.O. 11652: GDS

TAGS: EFIS, ICNAF, GW

SUBJ: ICNAF MEETING IN ROME; US/FRG BILATERAL RELATIONS

REF: (A) STATE 9719; (B) BONN 0869

1. EMBOFF MET WITH DEPUTY ASSISTANT SECRETARY IN THE AGRICULTURE MINISTRY MOECKLINGHOFF, TO DISCUSS SPECIFIC US PROPOSALS ON ENFORCEMENT AND HERRING FOR THE ICNAF MEETING IN ROME. AS INDICATED IN REF B GERMAN DELEGATION, HEADED BY DR. BOOS, IS ALREADY IN ROME BUT MOECKLINGHOFF MAINTAINS DAILY CONTACT WITH BOOS ON SUBSTANTIVE ISSUES. GERMANS' GENERAL POSITION ON ICNAF ISSUES IS WELL KNOWN TO DEPARTMENT AND MEETING WITH MOECKLINGHOFF PRODUCED NO SURPRISES. PERHAPS MORE SO THAN ON PREVIOUS OCCASIONS, MOECKLINGHOFF TOOK PAINS TO EMPHASIZE CONCERN OF THE FRG THAT THEY BE ABLE TO PARTICIPATE IN THE BENEFITS OF CONSERVATION EFFORTS IN THE NORTH ATLANTIC. AS ON PREVIOUS OCCASIONS HE SAID THAT THE FRG COULD BE MORE HELPFUL ON ICNAF MATTERS IF IT HAD SOME IDEA OF THE FORM OF THE FUTURE FISHING REGIME WITHIN 200 MILES OF THE US COAST.

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2. HERRING

MOECKLINGHOFF EMPHASIZED THAT HERRING IS OF MORE IMPORTANCE TO THE FRG THAN TO MOST OTHER FISHING FLEETS IN THE NORTH ATLANTIC. THE PREPONDERANT PORTION OF HERRING CAUGHT BY GERMAN FLEETS IS USED FOR HUMAN CONSUMPTION WHEREAS MANY OTHER FLEETS CATCH THE YOUNGER CLASSES FOR FISHMEAL. THE FRG WOULD BE HAPPY TO MEET ITS HERRING REQUIREMENTS THROUGH IMPORTS BUT OVER THE PAST FEW YEARS THE IMPORT POSSIBILITIES HAVE NOT BEEN SUFFICIENTLY LARGE TO MEET FRG DEMAND. THUS, WHILE REALIZING THAT IT IS IN GERMANY'S OWN INTEREST TO SEE THE STOCKS REBUILT, MOECKLINGHOFF MUST ENSURE THAT GERMANY'S SHARE OF A LOWER QUOTA IS LARGE ENOUGH TO MEET DOMESTIC DEMAND. HE FELT THAT THE CATCH LEVELS PROPOSED BY THE US WERE A BIT TOO LOW BUT HE AND DR. BOOS WILL RESERVE THEIR JUDGMENT UNTIL ALL SCIENTIFIC EVIDENCE IS IN.

3. ENFORCEMENT

MOECKLINGHOFF FOUND THE ENFORCEMENT PROPOSALS OF THE US "FAR REACHING", "DIFFICULT TO SWALLOW", AND "A BIT TOO MUCH". HE ACKNOWLEDGED, HOWEVER, THAT AFTER YEARS OF RELATIVE INACTION ON THE ENFORCEMENT PROBLEM IT WAS PROBABLY NECESSARY TO SHOCK THE OTHER DELEGATES INTO GIVING THIS MATTER SERIOUS CONSIDERATION. WHILE THE FRG HAS MANY INSPECTORS IN THE ICNAF AREA AND COULD LIVE WITH US PROPOSALS, MOECKLINGHOFF DOUBTS THAT OTHER NATIONS COULD SO READILY ACCEPT DETENTION PROVISIONS OF US PROPOSAL. HE SURMISED THAT US PROPOSALS REPRESENT

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TO SECSTATE WASHDC PRIORITY 5814  
INFO AMEMBASSY ROME PRIORITY  
AMEMBASSY COPENHAGEN

C O N F I D E N T I A L SECTION 02 OF 02 BONN 01033

MAXIMUM US DEMANDS AND THAT COMPROMISE PROPOSAL  
INCORPORATING SOMEWHAT LESS STRINGENT PROVISIONS CAN  
BE AGREED UPON. HE ALSO FOUND THE 250 PERCENT PENALTY  
FOR OVERFISHING TOO EXTREME BUT AGREED WITH THE  
PRINCIPLE OF PENALIZING MEMBER STATES FOR QUOTA  
VIOLATIONS OF INDIVIDUAL SHIPS.

#### 4. BILATERAL RELATIONS

DUE TO INCREASED DOMESTIC PRESSURE ON THE MINISTRY OF  
AGRICULTURE IN ITS HANDLING OF INTERNATIONAL FISHERIES  
MATTERS, MOECKLINGHOFF HAS DECIDED TO PROPOSE NEGOTIATIONS WITH THE US ON A BILATERAL FISHING AGREEMENT. GERMAN FISHING FLEETS ARE IN SERIOUS CONDITION DUE TO CLOSURE OF ICELANDIC FISHING GROUNDS TO FREEZER TRAWLERS AND EXPECTED GRADUAL PHASE OUT OF FREEZER TRAWLER FISHING IN NORWEGIAN COASTAL WATERS. WITH THE EXPECTATION THAT THE LOS CONFERENCE WILL APPROVE 200 MILE FISHING LIMITS, THE GOVERNMENT MUST PRESENT TO THE BUNDESTAG SOME INDICATION THAT GERMAN INTERESTS IN THE NORTHWEST ATLANTIC WILL BE PROTECTED. IN DEALING WITH THE BUNDESTAG MOECKLINGHOFF HAS ALWAYS REFERRED TO  
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THE GOOD INTENTIONS OF THE US AND CANADIANS IN THIS REGARD, BUT AT THE PRESENT TIME HE FEELS THAT SOMETHING ON PAPER IS NECESSARY TO MEET HIS OWN DIFFICULTIES WITH THE PARLIAMENT. MOECKLINGHOFF FEELS THAT THE US/POLISH FISHING TREATY OFFERS A PRECEDENT FOR GERMAN ACTION. IN THE NEAR FUTURE THE GERMAN EMBASSY IN WASHINGTON WILL MAKE A FORMAL PROPOSAL FOR BILATERAL NEGOTIATIONS TO THE DEPARTMENT.  
HILLENBRAND

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